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WELCOME


In September 2016, the Centers for Medicare & Medicaid Services (CMS) released a new emergency preparedness rule for 17 sectors of the U.S. health care system. The new rule asks the affected provider types to demonstrate that they are doing risk assessments; writing appropriate plans, policies and procedures; and training and testing their plans with staff and partners in the community.

One of the resources CMS suggests providers can seek out to assist them are the regional emergency-response focused healthcare coalitions. In Wisconsin, we have seven of these coalitions. The memberships of these coalitions—which include hospitals, emergency medical services, public health agencies, emergency management agencies, and a range of other partners—plan, train, and exercise together to be ready to support one another in large-scale emergencies. We invite you to reach out to your region’s coordinator, if you haven’t already, to find out more. A map of the regions and a link to the current contact information for their coordinators can be found on the next page.

Each of these toolkits gives facilities that fall under the new rule an overview of the requirements for their provider type, as well as some sample templates that can be used in their planning efforts. In topic areas where there wasn’t a tool or template readily available, the toolkit offers planning worksheets that feature a list of example questions to help facilities think through relevant issues that can help them draft their plans and policies.

As you may be aware, the Division of Quality Assurance (DQA, another part of the Wisconsin Department of Health Services), is the state survey agency that oversees Wisconsin’s certification process on behalf of CMS. While DQA has provided our staff with information and background on the CMS rule, our provider toolkits were produced independently and are intended for advisory purposes only. None of the tools or assistance provided by our office or the regional healthcare coalitions guarantees any outcome during survey visits. Facilities are solely responsible for meeting CMS requirements.

We wish you success in your efforts to enhance your readiness to protect your patients, clients, residents, their families, and your staff during emergency situations, and hope the contents of this toolkit help you on your way!

Best Wishes,

Michelle Seitz
Health Care Preparedness Program Manager
Office of Preparedness and Emergency Health Care
Division of Public Health
Wisconsin Department of Health Services
WISCONSIN’S HEALTHCARE COALITIONS

Below is a map of the regional healthcare coalitions in Wisconsin. Contact information for coalition leaders is provided in the Healthcare Coalition Regional Contact document: https://www.dhs.wisconsin.gov/preparedness/healthcare/hcc-contacts.pdf. Questions about the federal regulation for emergency preparedness can be directed to your regional healthcare coalition coordinator.

In addition, the HCC Emergency Preparedness website can provide links to regional websites, answers, and updates on many emergency preparedness topics: https://www.dhs.wisconsin.gov/preparedness/hospital/index.htm
OVERVIEW

General Information
On September 16, 2016, the Centers for Medicare & Medicaid Services (CMS) published new federal regulations that included updated emergency preparedness requirements for providers and suppliers participating in Medicare and Medicaid. For provider-specific text and a link to the full text regulation, see Appendix A. These requirements fall under new conditions of participation/conditions for coverage; if these requirements are not met, providers and suppliers risk citation and consequent loss of Medicare or Medicaid reimbursement. The regulation went into effect on November 15, 2016, and will be included in any surveys conducted following November 15, 2017.

Seventeen provider and supplier types receiving Medicare or Medicaid reimbursement are affected by the CMS emergency preparedness rule. The provider and supplier types are:

- Ambulatory surgical centers
- Clinics and rehabilitation agencies, and public health agencies as providers of outpatient physical therapy and speech-language pathology services
- Community mental health centers
- Comprehensive outpatient rehabilitation facilities
- Critical access hospitals
- End-stage renal disease facilities
- Home health agencies
- Hospices (inpatient and outpatient)
- Hospitals
- Intermediate care facilities for individuals with intellectual disabilities
- Long term care (skilled nursing facilities)
- Organ procurement organizations
- Programs of all inclusive care for the elderly
- Psychiatric residential treatment facilities
- Religious nonmedical health care institutions
- Rural health clinics and federally qualified health clinics
- Transplant centers

The regulation requires affected providers and suppliers to comply with all applicable federal, state, and local emergency preparedness requirements. The regulation also requires providers and suppliers to develop and maintain a comprehensive emergency preparedness program, utilizing an all-hazards approach that includes, but is not limited to, the following domains:

- **Risk Assessment and Planning**: Develop an emergency preparedness plan based on facility and community risk assessments and utilizing an all-hazards approach; address patient populations, services offered for continuity of operations, and succession plans.
- **Policies and Procedures**: Develop emergency preparedness policies and procedures based on the risk assessment, emergency plan, and communication plan; address subsistence needs, patient tracking, evacuation, sheltering in place, protection of medical documentation, and arrangements with other providers in the event of patient transfer.
- **Communication Plan**: Develop an emergency preparedness communication plan that complies with federal, state, and local laws; include contact information for relevant partners, methods to share protected patient information, and primary and alternate means of communication.
- **Training and Testing**: Develop an emergency preparedness training and testing program based on the risk assessment, emergency plan, and communication plan; provide annual training on all emergency preparedness policies and procedures; participate annually in two exercises, one of which must be a full-scale community-based exercise.
A number of the CMS regulations line up with current accreditation standards for various accrediting bodies. A crosswalk for the rule and current accreditation standards can be found in Appendix B: Emergency Preparedness Regulations Crosswalk.
Using This Toolkit

This toolkit provides information on the CMS Emergency Preparedness rule for both inpatient and outpatient hospices. There are four major content sections: Risk Assessment and Planning, Policies and Procedures, Communication Plan, and Training and Testing. The content sections contain detailed information about the given portion of the rule.

At the end of each of the four content sections, there is a subsection titled Tools and Templates. The Tools and Templates subsection contains relevant tools, templates, and resources for the given section. These tools, templates, and resources are mentioned in the content portion of each section, and are linked to the tools and templates subsection for further explanation and provision.

The sections following the four content sections include additional requirements that may be applicable to the provider type; pertinent resources; definitions; acronyms; and the appendices.
**RISK ASSESSMENT AND PLANNING**

Hospices should develop and maintain an emergency preparedness plan that is reviewed and updated at least annually. A checklist that can help hospices in emergency preparedness planning can be found here: *Emergency Preparedness Planning Checklist*. Hospices should have an emergency plan that includes, at the least, the following elements:

- **Risk Assessment**
  Hospices should base their emergency plan on documented facility-based and community-based risk assessments, using an all-hazards approach. An all-hazards approach integrates response and focuses on capacities and capabilities that support preparedness for a spectrum of emergencies. The all-hazards approach does account for location; all-hazards planning does not address any specific potential threat, but promotes a facility’s readiness to respond to a broad range of applicable emergencies. Facilities may use community-based risk assessments developed by other entities, but should have a copy of the risk assessment and ensure their emergency plan is in alignment with the community-based risk assessment. Additionally, the emergency plan should include strategies to address the emergencies identified by the risk assessments, including the management of the consequences of power failures, natural disasters, and other emergencies that would affect the hospice’s ability to provide care.

  One source of community-based risk assessments is a facility’s healthcare coalition: *Wisconsin’s Healthcare Coalitions*. A template for conducting a *Facility-based Hazard Vulnerability Assessment (HVA)* has also been provided.

- **Continuity of Operations**
  Hospice emergency plans should address their patient population, including at-risk patients; services provided in emergencies; and continuity of operations, including delegations of authority and succession plans. Hospices need to identify and plan for patients who may require additional assistance. Additionally, hospices should identify staff roles as necessitated by the emergency, through succession planning and clear delegations of authority. At the least, hospices should identify a qualified individual who is authorized in writing to act in the absence of the administrator or person legally responsible for the operations of the facility. Continuity of operations plans should include facility- and community-based risk assessments and identify essential personnel, essential functions, and critical resources. These plans should also describe how the facility will protect vital records and IT data, as well as identify and locate alternate facilities and financial resources as needed.

  Examples of useful continuity of operations tools include:
  - *Emergency Operations Plan Activation*
  - *Essential Services Roles and Responsibilities*

- **Cooperation and Collaboration**
  In the development of an emergency plan, hospices should include a process for cooperation with local, tribal, regional, state, and federal emergency preparedness officials. Collaboration with these officials will encourage
integrated responses during emergency situations. Hospices should include documentation of their efforts to contact such officials. When hospices are able to participate in cooperative planning efforts, they should include documentation of that participation as well.

The *Collaboration Contact Grid* provides a template for documenting emergency preparedness contacts.
Tools and Templates: Risk Assessment and Planning

This section contains tools, templates, and resources that may be helpful for risk assessment and planning. Included are the:

Emergency Preparedness Planning Checklist

Facility-Based HVA

Emergency Operations Plan Activation

Essential Services Roles and Responsibilities

Collaboration Contact Grid
Emergency Preparedness Planning Checklist
The Emergency Preparedness Checklist is located on the CMS Survey and Certification website. This checklist can help hospices in emergency preparedness planning. The checklist reviews major topics that emergency preparedness programs should address, and provides information on details related to those topics. This can be an important tool for tracking progress on creating an emergency preparedness plan.


Facility-Based HVA
HVAs are a systematic approach to identifying potential hazards that might affect an organization. Vulnerability is determined by assessing risk associated with each hazard and analyzing assessment findings to create a prioritized comparison of hazard vulnerabilities. The vulnerability is related to both the impact on organizational and community function and the likely demands the hazard would create. The tools at this website can be used to conduct a facility-based hazard vulnerability assessment for hospices.

https://www.dhs.wisconsin.gov/regulations/preparedness/prep-hva.htm

Emergency Operations Plan Activation
The following grid is an example of the type of tool hospices may create to document a chain of responsibility for activating emergency operations plans. Individuals selected would be responsible for assessing emergent situations and activating the emergency operations plan when appropriate.

<table>
<thead>
<tr>
<th>Individuals Responsible for Emergency Operations Plan Activation</th>
<th>Name</th>
<th>Contact Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>Primary</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Backup 1</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Backup 2</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
\textit{Essential Services Roles and Responsibilities}

This grid is an example of a tool hospices may create to track roles and responsibilities for essential services during emergency events. Services identified should be essential during emergencies. Roles and responsibilities for identified services should be clearly stated, and individuals providing these services should be aware of their responsibilities. A primary and secondary point of contact should be established for each service, so that in the case of an emergency, the service can be activated and coordinated appropriately.

<table>
<thead>
<tr>
<th>Essential Services</th>
<th>Roles and Responsibilities</th>
<th>Point of Contact</th>
<th>Secondary Point of Contact</th>
</tr>
</thead>
<tbody>
<tr>
<td>Administration</td>
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<tr>
<td>Dietary</td>
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<tr>
<td>Housekeeping</td>
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<tr>
<td>Maintenance</td>
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<tr>
<td>Nursing</td>
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<td></td>
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<tr>
<td>Pharmacy</td>
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<td></td>
<td></td>
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<tr>
<td>Safety and Security</td>
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<td></td>
<td></td>
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<tr>
<td>(Additional Services if Needed)</td>
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<td></td>
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</tbody>
</table>
**Collaboration Contact Grid**

The following grid can be completed and retained for the purpose of collaborating with appropriate local, tribal, regional, state, and federal emergency preparedness partners. These contacts can be resources during emergency preparedness program development and evaluation, and during real-world emergencies. Using an all-hazards approach to emergency preparedness, hospices should have the ability to communicate with all relevant partners, if necessary. However, during an emergency, facilities should prioritize communication with those entities with an immediate response role such as local public health, local emergency management, and their regional healthcare coalition.

<table>
<thead>
<tr>
<th>Level</th>
<th>Description</th>
<th>Contact Name</th>
<th>Phone</th>
<th>Email</th>
</tr>
</thead>
<tbody>
<tr>
<td>Local</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Tribal</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Regional: Healthcare Coalition</td>
<td>Healthcare Coalition Coordinator</td>
<td>Ann Hansen Michelle Doro</td>
<td>608-266-0269 (AH) 414-227-4976 (MD)</td>
<td><a href="mailto:ann.hansen@dhs.wisconsin.gov">ann.hansen@dhs.wisconsin.gov</a> <a href="mailto:michelle.doro@dhs.wisconsin.gov">michelle.doro@dhs.wisconsin.gov</a></td>
</tr>
<tr>
<td>State: Division of Quality Assurance</td>
<td>Surveying Body</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>State: Office of Emergency Preparedness and Health Care</td>
<td>DHS 24-hour Emergency Hotline</td>
<td>none</td>
<td>608-258-0099</td>
<td>none</td>
</tr>
<tr>
<td>Federal: CMS</td>
<td>CMS Region 5 Emergency Coordinator CMS Region 5 Emergency Preparedness Rule POC</td>
<td>Primary: Justin Pak Secondary: Gregory Hann</td>
<td>312-886-5351</td>
<td>Primary: <a href="mailto:justin.pak@cms.hhs.gov">justin.pak@cms.hhs.gov</a> Secondary: <a href="mailto:gregory.hann@cms.hhs.gov">gregory.hann@cms.hhs.gov</a></td>
</tr>
<tr>
<td>Federal: ASPR</td>
<td>Secretary’s Operation Center (SOC)</td>
<td>24/7 Staffing</td>
<td>202-619-7800</td>
<td><a href="mailto:hhs.soc@hhs.gov">hhs.soc@hhs.gov</a></td>
</tr>
<tr>
<td>Federal: FEMA</td>
<td>Region V Regional Watch Center</td>
<td>24/7 Staffing</td>
<td>312-408-5365</td>
<td>none</td>
</tr>
</tbody>
</table>
POLICIES AND PROCEDURES

Hospices should develop and implement emergency preparedness policies and procedures that are based on their risk assessment, emergency plan, and communication plan. These policies and procedures should be reviewed and updated at least annually. Hospices may choose whether to incorporate emergency policies and procedures into their emergency plan or to include policies and procedures into their standard operating procedures/operations manual. However, the emergency plan and policies and procedures should always be easily accessible, and it is recommended that they be co-located.

At a minimum, the emergency preparedness policies and procedures for hospices should address the following elements (headings in red font only apply to inpatient hospices):

**Patient and Staff Follow Up**

Hospices should develop policies and procedures that outline a system to follow up with on-duty staff and patients to determine services that are needed in the event that there is an interruption in services during or due to an emergency. The hospice must have a process in place so that it is able to inform state and local officials of any on-duty staff or patients that cannot be contacted. The information (regarding patient services needed during or after an interruption in services, and on-duty staff and patients that the hospice cannot contact) must be readily available, accurate, and shareable among officials within and across the emergency response system.

A sample contact grid for staff can be found here: [Sample Staff Follow-Up Grid](#).
A sample contact grid for patients can be found here: [Sample Patient Follow-Up Grid](#).
A sample contact grid for local and state officials can be found here: [Sample State and Local Officials Contact Grid](#).

**Evacuation Needs**

Hospices should develop policies and procedures to inform state and local officials about hospice patients in need of evacuation from their residence at any time due to an emergency situation, based on the patient’s medical and psychiatric condition and home environment. These policies and procedures should address when and how this information is communicated to emergency officials and the clinical care needed for these patients. Appropriate information to facilitate the patient’s evacuation and transportation should be included, such as whether or not the patient is mobile, what type of lifesaving equipment the patient requires, if the lifesaving equipment can be transported, or whether the patient has special needs. Since such policies and procedures would include protected health information of patients, hospices should ensure their policies and procedures are in compliance with the Health Insurance Portability and Accountability Act (HIPAA).

A sample contact grid for local and state officials can be found here: [Sample State and Local Officials Contact Grid](#).

**Medical Documentation**
Emergency policies and procedures should include a system of medical documentation that is readily available while protecting the confidentiality of patient information. The system of medical documentation should support continuity of care, whether in the affected hospice or in a receiving facility, in the event the patient is transferred. These policies and procedures should supplement existing medical record requirements and regulations. These policies and procedures should also be in compliance with the Health Insurance Portability and Accountability Act (HIPAA).

The Medical Documentation worksheet provides questions to consider for medical documentation policies and procedures.

**Volunteers**
Hospice policies and procedures should address emergency staffing strategies, including the use of facility volunteers and state and federally designated health care professionals, in the event of surge needs. Hospices may consider utilizing the Wisconsin Emergency Assistance Volunteer Registry (WEAVR) (more information is in the Health Professions Volunteer Use section) to recruit volunteers to meet medical surge needs. Hospices should consider any essential privileging and credentialing processes that may become relevant in emergency situations. Policies and procedures should also include a method for contacting off-duty staff or addressing staffing shortages caused by inability of staff to report to work.

**Transfer Arrangements**
Hospice policies and procedures should include prearranged transfer agreements with other hospices and providers to receive patients in the event of limitations or cessations of operations. These agreements may be written or contracted. Policies and procedures should also include pre-arranged transportation between facilities. The goal of such agreements should be continuity of care for patients.

Example agreements include:
*Sample Transfer Agreement*
*Sample Memorandum of Understanding*

**Evacuation and Sheltering in Place**
Emergency preparedness policies and procedures should include processes for safe evacuation from the (inpatient) hospice. Evacuation procedures should consider the treatment needs of evacuating patients, evacuation protocols for any other individuals sheltered in the hospice, responsibilities held by staff members, transportation of patients, identification of evacuation location(s), and primary and alternate means of communication with external sources of assistance. (Inpatient) hospices should consider developing triaging systems to prioritize patient evacuation if the need arises.

In certain situations, evacuation of the (inpatient) hospice may not be appropriate or possible. For these situations, as identified by the facility’s risk assessment, (inpatient) hospices should develop policies and procedures for sheltering in place. (Inpatient) hospices should develop criteria for which patients and staff would shelter in place, and identify appropriate facilities to accept patients that are transferred. Facilities should
determine their policies based on the type of emergency and the types of patients, staff, volunteers, and visitors that may be on-site during an emergency.

The *Evacuation and Sheltering in Place* worksheet provides questions to consider for evacuation and sheltering in place policies.

**Subsistence Needs**

(Inpatient) hospice policies and procedures should address the subsistence needs for staff and patients, including procedures for evacuation or sheltering in place. Subsistence needs may include, but are not limited to:

- Food, water, medical, and pharmaceutical supplies.
- Alternate sources of energy to maintain appropriate temperatures, emergency lighting, fire response, and sewage/waste management.

There are no set requirements for the amount of provisions that must be stored by (inpatient) hospices. (Inpatient) hospices should make appropriate needs assessments based on their risk assessments and the potential services, including community sheltering, they may provide in emergency events.

The *Subsistence Needs* worksheet provides questions to consider for subsistence needs policies and procedures.

**Patient and Staff Tracking**

(Inpatient) hospices should develop policies and procedures that outline a system to track on-duty staff and sheltered patients that are in the (inpatient) hospice’s care during an emergency. Tracking should include the location of on-duty staff and sheltered patients, including the name and location of the receiving facility/destination in the event of relocation. Information should be readily available, accurate, and shareable among officials.

The *Patient and Staff Tracking* worksheet provides question to consider for patient and staff tracking policies and procedures.

**1135 Waivers**

The (inpatient) hospice’s policies and procedures should include the role of the (inpatient) hospice in providing care and treatment at alternate sites in the event of the declaration of an 1135 waiver (a link to more information is provided below). (Inpatient) hospices should collaborate with local emergency officials to organize a systemic response that ensures continuity of care even when services at their facility are severely disrupted. Policies and procedures should also address the (inpatient) hospice’s role in emergencies in which the President declares a major disaster or emergency and the United States Health and Human Services (HHS) Secretary declares a public health emergency. Additionally, policies and procedures should address the coordination efforts required during a declared emergency in which an 1135 waiver has been granted, and should outline the responsibilities of the (inpatient) hospice during the waiver period.
For purposes of waiver or modification, an emergency area and period is where and when there is: a) an emergency or disaster declared by the President pursuant to the National Emergencies Act or the Stafford Act, and b) a public health emergency declared by the HHS Secretary.

The CMS regional office in Chicago reviews requests for Social Security Act Chapter 1135 waivers following an emergency declaration or confirmation by the state (public) health officer. Requests are first submitted to the Division of Quality Assurance for review in advance of submission to the Chicago Regional Office.

1135 waiver contact for Wisconsin:
Flip Varsos, Director
DQA Bureau of Education Services and Technology
Telephone: 608-266-2055
Email: phyllis.varsos@dhs.wisconsin.gov

See the 1135 Waiver Information section for more information.
Tools and Templates: Policies and Procedures

This section contains tools, templates, and resources that may be helpful for policies and procedures for the following subjects:

Sample Staff Follow-Up Grid

Sample Patient Follow-Up Grid

Sample State and Local Officials Contact Grid

Medical Documentation

Health Professions Volunteer Use

Sample Transfer Agreement

Sample Memorandum of Understanding

Evacuation and Sheltering in Place

Subsistence Needs

Patient and Staff Tracking

1135 Waiver Information
Sample Staff Follow-Up Grid

This grid is an example of a follow-up grid hospices may create to contact on-duty staff. Hospices should be able to contact on-duty staff in a timely manner during emergency events. Hospices should maintain updated contact information for staff and include multiple ways to reach them.

<table>
<thead>
<tr>
<th>Name</th>
<th>Phone Number</th>
<th>Email</th>
<th>Address</th>
<th>Follow Up Complete? (Y/N)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
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</table>
**Sample Patient Follow-Up Grid**

This grid is an example of a follow-up grid hospices may create to contact patients. Hospices should be able to contact patients in a timely manner during emergency events and assess which services are needed, if any, or whether patients need to be evacuated from their residences. Hospices should maintain updated contact information for patients and include multiple ways to reach them.

<table>
<thead>
<tr>
<th>Name</th>
<th>Phone Number</th>
<th>Email</th>
<th>Address</th>
<th>Patient contacted? (Y/N)</th>
<th>Evacuation needed? (Y/N)</th>
<th>Services needed</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
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</tbody>
</table>
Sample State and Local Officials Contact Grid

This grid is an example of a contact grid hospices may create to contact state and local officials of on-duty staff or patients that they are unable to contact or patients that are in need of evacuation. Hospices should be able to contact state and local officials in a timely manner during emergency events. Hospices should maintain updated contact information for state and local officials, and include multiple ways to reach them.

<table>
<thead>
<tr>
<th>Agency</th>
<th>Phone Number</th>
<th>Primary Communication Method</th>
<th>Secondary Communication Method</th>
<th>Contact Reason</th>
</tr>
</thead>
<tbody>
<tr>
<td>Local Public Health department (Emergency Preparedness)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Local Emergency Management</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>State Public Health department (Emergency Preparedness)</td>
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<td>State Public Health department (DQA)</td>
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<td>State Emergency Management</td>
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Medical Documentation

Below are some questions to consider when developing policies and procedures pertaining to medical documentation. These questions are not exhaustive; instead, they are intended to initiate and facilitate a conversation around necessary aspects of the policies and procedures.

- What systems/policies/procedures exist to provide patient medical documentation on a day-to-day basis?
- Are there changes to these systems/policies/procedures in an emergency?
- How would medical documentation be transferred during an evacuation to accompany a patient to a receiving facility?
- How are standards of confidentiality maintained?
- Where are these existing policies/procedures documented for the facility? Think about policies that have been developed to maintain compliance with HIPAA, Joint Commission, local and state law, etc.
- If electronic medical records are used, what redundant processes exist in case such systems are compromised (power outages, cyberattacks, etc.)?
- Who is responsible for activating redundant systems?
Health Professions Volunteer Use
WEAVR is the Wisconsin Emergency Assistance Volunteer Registry. WEAVR is a secure, web-based volunteer registration system for health care and behavioral health professionals. In an emergency, facilities can request that state public health officials send out a WEAVR request. Public health officials will identify appropriate individuals and contact potential volunteers. Volunteers who agree to help will be dispatched to the hospice’s location and informed of the role they need to fill. Hospices should understand how to use WEAVR before emergency situations arise. More information about WEAVR can be found on the DHS’ WEAVR web-page:

https://www.dhs.wisconsin.gov/preparedness/weavr/index.htm

Sample Transfer Agreement
The Sample Transfer Agreement document (linked below) provides a template transfer agreement for hospices. Hospices can use this template or build their own based on this example. The transferring hospice and receiving facility both complete and sign this form prior to emergency events, so that in an emergency situation in which patients need to be transferred from the affected hospice, a transfer agreement is already in place. The document outlines expectations between the facilities and the terms of agreement.


Sample Memorandum of Understanding
The Sample Memorandum of Understanding document, P-00690 (linked below), provides a template for Memorandums of Understanding (MOU) along with guidance on completing the MOUs. MOUs are used to establish a mutual understanding of the roles and responsibilities of participating entities during an emergency incident. MOUs include the scope of services to be provided and reimbursement considerations. MOUs should be developed before emergency situations, so that in emergency events, a clear set of expectations exists between involved entities. This template is designed for Long-Term Care facilities, but can be adapted and modified for use by hospices. There are three templates included in this document: one for like-type facilities, one for community partners/non-like-type facilities, and one for transportation services.

https://www.dhs.wisconsin.gov/publications/p0/p00690.pdf
Evacuation and Sheltering in Place
Below are some questions to consider when developing policies and procedures pertaining to evacuation and sheltering in place. These questions are not exhaustive; instead, they are intended to initiate and facilitate a conversation around necessary aspects of the policies and procedures.

- What criteria are used to determine whether the facility will shelter in place or evacuate during an emergency?
- Who has decision-making authority to make this determination?
- What procedures will the facility use to determine which patients can be discharged versus moved to another facility?
- What procedures will the facility use to determine the order in which patients are evacuated?
- How will the treatment needs of patients be identified and addressed during evacuations?
- What evacuation procedures will be used for nonpatients, e.g., staff and visitors?
- Which staff members have what responsibilities during the execution of evacuation procedures?
- How will transport of patients be arranged?
- How will you identify appropriate facilities to receive patients?
- How will facilities ensure that primary and alternate means of communicating with external partners about evacuation are in place?
Subsistence Needs

Below are some questions to consider when developing policies and procedures pertaining to subsistence needs. These questions are not exhaustive; instead, they are intended to initiate and facilitate a conversation around necessary aspects of the policies and procedures.

- How many patients does your facility have on-site, on average?
- How many staff members does your facility have on-site, on average?
- How many visitors does your facility have on-site, on average?
- How long would you plan to sustain shelter-in-place?
- What supplies, in what quantities, would you need to shelter in place over a 24-hour period for each of the following categories?
  - Food
  - Water (potable)
  - Water (nonpotable)
  - Medical (gowns, gloves, bedding, tubing, syringes, oxygen tanks, medical gas, etc.)
  - Pharmaceutical
  - Alternate sources of energy (maintain appropriate temperatures, emergency lighting, fire response, and sewage waste management)
- Where would you stockpile these inventories?
- Who is responsible for maintaining these emergency inventories?
- How would you access/distribute these supplies during an emergency?
- Where would you get additional supplies when your inventories begin to run low?
Patient and Staff Tracking

Below are some questions to consider when developing policies and procedures pertaining to patient and staff tracking. These questions are not exhaustive; instead, they are intended to initiate and facilitate a conversation around necessary aspects of the policies and procedures.

- How will the facility track the name and location of patients during an emergency? (This includes patients who are sheltered in the facility, as well as patients transferred to other locations during an evacuation.)
- How will the facility track the name and location of on-duty staff during an emergency?
- Would these tracking policies and procedures differ during an emergency versus after an emergency?
- If the means of tracking staff and patients is electronically based, how would this be accomplished if such systems were compromised (for example, power outage, cyberattack)?
- How is this information maintained during the emergency?
- How often is it updated?
- Which staff members are responsible for accomplishing these tasks?
- How could this information be accessible and shared with partners upon request?
1135 Waiver Information

When the President of the United States declares an emergency under the Stafford Act or National Emergencies Act, and the Health and Human Services Secretary declares a public health emergency under Section 319 of the Public Health Service Act, the Secretary is allowed to assume additional actions on top of their usual authorities. One of these actions is to waive or modify certain Medicare, Medicaid, and Children’s Health Insurance Program requirements, under section 1135 of the Social Security Act, to ensure that sufficient health care services are available to meet the needs of affected populations. The 1135 waivers may include adjustments to the conditions of participation or other certification requirements. Once an 1135 waiver is authorized at the federal level, hospices can submit requests to their state survey agency (DQA) to operate under the authority of the waiver. Hospices should justify the use of the waiver, the expected modifications to usual standards, and the duration of the waiver use. The 1135 Waiver-At-A-Glance document (linked below) provides more detail on what 1135 waivers are, and when and how they may be implemented.

COMMUNICATION PLAN

Hospices should develop and maintain an emergency preparedness communication plan that complies with federal, state, and local laws. This communication plan should be reviewed and updated at least annually. The communication plan should include how the facility coordinates patient care within the facility, across health care providers, and with state and local public health departments. The communication plan should also include how the facility interacts and coordinates with emergency management agencies and systems to protect patients.

The communication plan should include the following elements:

Contact Information
The communication plan should include both names and contact information for the following internal assets of the facility:

- Staff
- Entities providing services under arrangement
- Patients’ physicians
- Other hospices

The communication plan should also include contact information for the following external resources:

- Federal, state, tribal, regional, and local emergency preparedness staff
- Other identified sources of assistance

Contact information should be readily available and accessible to leadership and staff. All contact information should be accurate and current.

Sample contact grids are included for the following contact types:

External Contact Information
Staff Contact Information
Patients’ Physicians’ Contact Information
Volunteer Contact Information

Communications
The hospice’s communications plans should include primary and alternate means for communicating with their staff and federal, state, tribal, regional, and local emergency management agencies. The communication plan should include when and how alternate communication methods are used and who uses them. Additionally, hospices should ensure that their selected alternate method of communication is compatible with the communication systems of those they need to contact.

A sample grid for documenting primary and alternate means of communications can be found here: Primary and Alternate Means of Communication.
**Release of Information**

Communications plans should include methods for a number of information sharing needs. Hospices should develop a method for sharing patient information and medical documentation with other providers to maintain continuity of care. Information necessary to provide patient care should be sent with evacuated patients or be readily available for patients who are sheltered in place. When patients are transferred, hospices should send all necessary patient information that is readily available, including patient name, DOB, allergies, current medications, medical diagnoses, blood type, advance directives, and next of kin/emergency contacts.

Hospices should have HIPAA-compliant means to release patient information to family members and others in a timely and accurate fashion, in the event of an evacuation. Additionally, hospices should develop HIPAA-compliant means of providing general information about the condition and location of patients that are in the hospice’s care. Though HIPAA requirements are not suspended during a national or public health emergency, the privacy rule does permit certain uses and disclosures of protected health information in emergency circumstances and for disaster relief purposes.

A decision flowchart for disclosing protected health information can be found in the [HIPAA Decision Flowchart](#).

**Hospice Information**

Hospice communication plans should include a means for providing information on the hospice’s occupancy, needs, and ability to provide assistance to others. Occupancy information may include reporting the number of patients at the hospice receiving treatment or the hospice’s occupancy percentage. A hospice’s reported needs may include shortage of provisions, assistance with evacuation, or transportation/transfer shortages. The communication plan should specifically include how the required information would be communicated.

This information should be provided to the authority with jurisdiction. The authority with jurisdiction varies by local, state, and federal emergency management structures as well as the nature of the emergency.

Hospices can develop a communication plan for conveying hospice information using the questions to consider found in the [Hospice Information](#) section.
Tools and Templates: Communication Plan
This section contains tools, templates, and resources that may be helpful for communication plans:

External Contact Information

Staff Contact Information

Patients’ Physicians’ Contact Information

Volunteer Contact Information

Primary and Alternate Means of Communication

HIPAA Decision Flowchart

Hospice Information
**External Contact Information**

This grid is an example of the type of tool hospices may create to maintain information for external contacts. Hospices should keep contact information updated so that in an emergency event, the appropriate individual can be reached in a timely fashion. The purpose for reaching out to a given contact should be included, so it is clear who should be contacted for what reason in any given situation.

<table>
<thead>
<tr>
<th>Agency</th>
<th>Purpose for Contact</th>
<th>Contact Name/Title</th>
<th>Contact Info</th>
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<tr>
<td>Local Emergency Management Staff</td>
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<td>Local Public Health Department (Emergency Preparedness)</td>
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<td>Tribal Emergency Preparedness/Emergency Management</td>
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<td>Coroner</td>
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<td>Ombudsman</td>
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<td>Other Hospice(s)</td>
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<td>Other Facilities w/ MOUs</td>
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<td>Entities Providing Services</td>
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<tr>
<td>Sister Facilities</td>
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<tr>
<td>(Additional Sources of Assistance)</td>
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Staff Contact Information
This grid is an example of the type of tool hospices may create to maintain contact information for staff. Hospices should be able to contact staff during emergencies. Reasons for contact may include cancelling shifts, determining which staff are actually on duty or on site, or reaching out to staff to help with surge needs. It should be decided whether roles for staff will be adjusted or increased during emergency events, and if so, those roles should be clarified and documented.

<table>
<thead>
<tr>
<th>Name</th>
<th>Department</th>
<th>Phone</th>
<th>Email Address</th>
<th>Emergency Staffing Role</th>
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Patients’ Physicians’ Contact Information

This grid is an example of the type of tool hospices may create to maintain contact information for their patients’ physicians. Hospices should be able to contact patients’ physicians in a timely manner during emergency events. Hospices should maintain updated contact information for physicians and include multiple ways to reach their patients’ physicians.

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<tr>
<th>Name</th>
<th>Department</th>
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<th>Email Address</th>
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**Volunteer Contact Information**

This grid is an example of the type of tool hospices may create to maintain contact information for volunteers. Hospices should be able to contact volunteers during emergencies. Reasons for contact may include cancelling shifts, determining which volunteers are actually on duty or on site, or reaching out to volunteers to help with surge needs. It should be decided whether roles for volunteers will be adjusted or increased during emergency events, and if so, those roles should be clarified and documented.

<table>
<thead>
<tr>
<th>Name</th>
<th>Department</th>
<th>Phone</th>
<th>Email Address</th>
<th>Emergency Staffing Role</th>
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**Primary and Alternate Means of Communication**

This grid is an example of the type of tool hospices may create to document primary and alternate means of communication with relevant individuals/partners. Hospices should have at least two methods of communicating with staff and relevant partners. The alternate method should be easily accessible, in the event that the primary method becomes unavailable, and should be agreeable to both the hospice and the entity they are communicating with. Primary and alternate methods of communication may vary based on who the hospice is trying to contact (for example, primary and alternate methods of communication may be different for staff than they are for state emergency management staff), but should be decided and documented before emergency events occur so that communication expectations are clear in emergency events.

<table>
<thead>
<tr>
<th>Means of Communication</th>
<th>Contact</th>
<th>Primary Method</th>
<th>Alternate Method</th>
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<tbody>
<tr>
<td>Staff</td>
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<td>Local Emergency Management Staff</td>
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<td>Local Public Health Department (Emergency Preparedness)</td>
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<td>State Emergency Management Staff</td>
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<td>Tribal Emergency Preparedness/ Emergency Management Staff</td>
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<td>FEMA</td>
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HIPAA Decision Flowchart

HIPAA is not waived in emergency events, hospices should be aware of the need to protect patient information at all times. However, certain information can be shared during emergency events if the protected health information is disclosed for public health emergency preparedness purposes. The At-A-Glance Disclosure Decision Flowchart (linked below) can help hospices make choices about disclosing protected health information. If there is uncertainty about the appropriateness of disclosing information, hospices should err on the side of caution or contact appropriate authorities for guidance.

Hospice Information

Below are some questions to consider when developing communication plans pertaining to sharing hospice information. These questions are not exhaustive; instead, they are intended to initiate and facilitate a conversation around necessary aspects of the communication plan.

- How does the facility determine which authorities to notify in the event of an emergency?
- How do the authorities vary in different types of emergency situations?
- How are occupancy levels communicated to local and state authorities during an emergency?
- How are supplies and other needs communicated to local and state authorities during an emergency?
- How does the facility convey to local and state authorities their ability to help others?
- How might the means of communication differ depending on the emergency or the authorities being notified?
- What redundant means of communication exist for providing this information?
**TRAINING AND TESTING**

The hospice should develop and maintain an emergency preparedness training and testing program that is based on the risk assessments, emergency plan, policies and procedures, and communication plan. The training and testing program should be reviewed and updated at least annually.

Training should encompass the hospice’s provision of education and instruction to staff and contractors. Testing should operationalize training, and allow the hospice to evaluate the effectiveness of their training as well as the overall emergency preparedness program. Testing can include conducting drills and/or exercises to test the emergency plan and identify gaps or areas for improvement.

Training and testing can include, but is not limited to, how the hospice would communicate facility closure to required contacts, testing patient tracking, or testing transportation procedures. For hospices with multiple locations, the training and testing program should reflect the facility-based risk assessment for each specific location.

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**Training Program**

Hospices should develop training programs that cover emergency preparedness policies and procedures. This training should be available during orientation for all new staff and individuals providing services under arrangement, and be consistent with their expected role in an emergency. Existing staff should also receive emergency preparedness training at least annually. Ideally, this annual training should be modified each year to reflect lessons learned from exercises and real world events in the past year and the annual emergency program review. Though all staff should receive annual training, hospices can decide what level of training each staff member should complete each year, based on their expected responsibilities in an emergency. Hospices may also determine that documented external training is sufficient to meet some or all of the hospice’s annual training requirements.

Training should be documented, and hospices should be able to demonstrate staff knowledge of emergency preparedness program plans, policies, and procedures. This documentation should include the specific training completed as well as the methods used to demonstrate knowledge of the training program. Additionally, hospices should periodically review and rehearse their emergency preparedness plan with hospice employees (including nonemployee staff), with special emphasis on carrying out the procedures necessary to protect patients and others.

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**Testing**

Hospices should conduct at least two exercises to test the emergency plan annually. For one exercise, hospices should participate in a full-scale, community-based exercise. As required by this rule, full-scale exercises are defined as any operations-based exercise (drill, functional, or full-scale) that assesses a hospice’s operations and its given community. This is an operations-based exercise that typically involves multiple agencies, jurisdictions, and disciplines performing functional or operational elements. **Full-scale exercises, as defined in this regulation, are not synonymous with full-scale exercises as defined by FEMA or Department of Homeland Security Exercise and Evaluation Program (HSEEP).**
For their second exercise, hospices can choose to conduct a second full-scale exercise that is community-based or facility-based, or conduct a tabletop exercise. If conducting a tabletop exercise, the exercise should include a group discussion led by a facilitator, using a narrated, clinically relevant emergency scenario, and a set of problem statements, directed messages, or prepared questions that are designed to challenge the emergency plan.

When a community-based exercise is not available, hospices should conduct a facility-based exercise. However, hospices should document their attempts to participate in a community-based exercise and rationale for inability to participate. If a hospice experiences a real-world emergency that requires activation of the emergency plan, they are exempt from engaging in a full-scale, community-based exercise for one year following the actual event.

Hospices should maintain documentation of all drills, tabletop exercises, and emergency events. Hospices should also analyze their response to testing exercises and real world events, and revise their emergency program as appropriate. This analysis and revision can, in part, be accomplished through the completion of after action reports (AARs—link provided below). At a minimum, AARs should determine what was supposed to happen, what occurred, what went well, what the hospice can do differently or improve upon, and a plan with timelines for incorporating necessary improvements.

Hospices should consider their physical location, agency, other facility responsibilities, and the needs of the community when planning or participating in exercises. Often, emergency preparedness entities, such as healthcare coalitions, may conduct annual, full-scale, community-based exercises to assess community-wide response. Hospices should actively engage the HCCs to identify potential opportunities to participate in exercises. These exercises give hospices the opportunity to assess their emergency plan, and better understand how they can contribute to, coordinate with, and integrate into the broader community’s response during an emergency. They also provide an opportunity to assess communication plans and engagement with external partners. Hospices should contact their HCC to identify opportunities and assess whether participation in the HCC exercise fulfills the hospice’s CMS requirements. HCCs do not have the resources to fulfill individual hospice requirements and consequently only serve to connect hospices to broader community engagement and coordination. Hospices are responsible for ensuring and documenting that their participation in HCC exercises meets the requirements expected by CMS.

The following tools and templates are included:

* Exercise Design Checklist
* Exercise Evaluation Guide
* After Action Report/Improvement Plan Instructions and Template
Tools and Templates: Training and Testing
This section contains tools, templates, and resources that may be helpful for training and testing:

Exercise Design Checklist

Exercise Evaluation Guide

After Action Report/Improvement Plan Instructions and Template
**Exercise Design Checklist**
The Exercise Design Checklist document (linked below) provides a sample checklist for designing exercises. The document leads users through the necessary steps for exercise design and can be used to document the planning and development of exercises. The first section of the checklist includes consideration of the type of exercise, the exercise scenario, the main objectives (target capabilities/critical areas) to be evaluated during the exercise, the levels of activity to be included in the exercise, who will participate in the exercise, which organizations/agencies will be involved in the exercise, and when the exercise will occur. The second section of the checklist includes consideration of communications, resources, safety and security, staff roles and responsibilities, utilities, and patient care. The following sections guide exercise designers through identifying players’ expected actions, developing a purpose statement, writing the narrative for the exercise, identifying major and detailed events in chronological order, and completing the after action report and improvement plan.


**Exercise Evaluation Guide**
The Exercise Evaluation Guide (linked below) is a blank document. The content and layout can be amended as is appropriate, but it is designed to help hospices assess their exercises. The guide includes areas for evaluating numerous activities included in a single exercise. Expected observations can be entered ahead of time. After the exercise, evaluators can assess whether expectations were observed and the extent to which expectations were completed or met. Hospices can complete this exercise evaluation guide as part of their AAR, to assess areas of strength and weakness.


**After Action Report/Improvement Plan Instructions and Template**
After Action Reports and Improvement Plans (IPs) are important parts of emergency preparedness testing. AARs help facilities assess their response to emergency events, whether simulated during an exercise, or real-world. AARs review the exercise design and execution, and provide an assessment of what went well and what needs to be improved upon. IPs specifically outline how and when improvements will be made to address shortcomings identified by the exercise evaluation and AAR.

The CMS AAR/IP instructions document walks through developing an AAR and IP. The document includes a purpose statement and background information on emergency preparedness. Additionally, the document contains explanations of key terms and important capabilities. It is important to note that this AAR/IP instruction document is based on the U.S. Department of Homeland Security Exercise and Evaluation Program (HSEEP). Though hospices may choose to use HSEEP to meet exercise requirements for the CMS rule, it is essential to understand that the expectations for HSEEP and the CMS rule are not the same in regard to emergency preparedness testing. Hospices should always ensure that their exercises and other testing activities meet the requirements of the CMS rule.
The CMS AAR/IP template document can be used to complete an AAR and IP. The document contains blank sections with instructions on how to fill out essential components in italics. The template covers the executive summary, exercise overview, exercise design summary, improvement plan, and conclusion. The template also contains five appendices: acronyms, lessons learned (optional), participant feedback summary (optional), exercise events synopsis (optional), and exercise events summary table (optional). Hospices may use, modify, and customize this document as is appropriate for their facility. However, if a hospice wishes to conduct an exercise compliant with the Hospital Preparedness Program (HPP) and HSEEP requirements, the template sections must not be modified and each section (excluding those marked optional) must be completed entirely. Hospices wishing to ensure compliance with the HPP and HSEEP should assess whether their testing program meets the CMS rule requirements. If hospices determine they are not meeting conditions of participation with this template as is, they may consider completing a second AAR/IP that is compliant with the CMS regulations.


A direct file link is provided here: https://www.cms.gov/Medicare/Provider-Enrollment-and-Certification/SurveyCertEmergPrep/Downloads/aartemplateinstructions.zip
ADDITIONAL REQUIREMENTS

Integrated Health Care Systems

If a hospice is part of a health care system consisting of multiple separately certified health care facilities that elects to have a unified and integrated emergency preparedness program, the hospice may choose to participate in the health care system’s coordinated emergency preparedness program. If elected, the unified and integrated emergency preparedness program should:

• Demonstrate that each separately certified facility within the system actively participated in the development of the unified and integrated emergency preparedness program.
• Be developed and maintained in a manner that takes into account each separately certified facility’s unique circumstances, patient populations, and services offered.
• Demonstrate that each separately certified facility is capable of actively using the unified and integrated emergency preparedness program and is in compliance with the program.
• Include a unified and integrated emergency plan that meets all aforementioned requirements. The unified and integrated emergency plan should also be based on and include the following:
  o A documented community-based risk assessment, utilizing an all-hazards approach.
  o A documented individual facility-based risk assessment for each separately certified facility within the health system, utilizing an all-hazards approach.
• Include integrated policies and procedures, a coordinated communication plan, and training and testing programs that meet the aforementioned requirements.

The health care system’s unified emergency preparedness program should be updated each time a facility leaves or enters the health care system’s program. The integrated program should demonstrate that each separately certified facility included in the program actively participated in the program’s development, and each facility should designate personnel to collaborate with the health care system to develop the plan. This participation should be documented. All components of the emergency preparedness program that are reviewed annually should include all participating facilities, and each facility should be able to prove that it was involved in annual reviews and updates.
RESOURCES

CMS Survey and Certification Website

ASPR TRACIE
https://asprtracie.hhs.gov/cmsrule

Healthcare Coalitions
https://www.dhs.wisconsin.gov/preparedness/hospital/index.htm
Regional map and contacts: https://www.dhs.wisconsin.gov/preparedness/healthcare/hcc-contacts.pdf

Office of Preparedness and Emergency Health Care (OPEHC), Division of Public Health, Department of Health Services
https://www.dhs.wisconsin.gov/preparedness/index.htm

Wisconsin Emergency Management (WEM)
http://emergencymanagement.wi.gov/
DEFINITIONS

These definitions reflect those provided by CMS in the Interpretive Guidance for the Emergency Preparedness regulation.

All-Hazards Approach
An all-hazards approach is an integrated approach to emergency preparedness that focuses on identifying hazards and developing emergency preparedness capacities and capabilities that can address those as well as a wide spectrum of emergencies or disasters. This approach includes preparedness for natural, man-made, and or facility emergencies that may include but is not limited to: care-related emergencies; equipment and power failures; interruptions in communications, including cyber attacks; loss of a portion or all of a facility; and interruptions in the normal supply of essentials, such as water and food. All facilities must develop an all-hazards emergency preparedness program and plan.

Disaster
A hazard impact causing adverse physical, social, psychological, economic, or political effects that challenge the ability to respond rapidly and effectively. Despite a stepped-up capacity and capability (call-back procedures, mutual aid, etc.) and change from routine management methods to an incident command/management process, the outcome is lower than expected compared with a smaller scale or lower magnitude impact (see “emergency” for important contrast between the two terms).

Emergency
A hazard impact causing adverse physical, social, psychological, economic, or political effects that challenge the ability to respond rapidly and effectively. It requires a stepped-up capacity and capability (call-back procedures, mutual aid, etc.) to meet the expected outcome and commonly requires change from routine management methods to an incident command process to achieve the expected outcome (see “disaster” for important contrast between the two terms).

Emergency/Disaster
An event that can affect the facility internally as well as the overall target population or the community at large or community or a geographic area.

Emergency Plan
An emergency plan provides the framework for the emergency preparedness program. The emergency plan is developed based on facility- and community-based risk assessments that assist a facility in anticipating and addressing facility, patient, staff, and community needs and support continuity of business operations.
**Emergency Preparedness Program**

The Emergency Preparedness Program describes a facility’s comprehensive approach to meeting the health, safety and security needs of the facility, its staff, their patient population, and community prior to, during, and after an emergency or disaster. The program encompasses four core elements: an emergency plan that is based on a risk assessment and incorporates an all-hazards approach; policies and procedures; communication plan; and the training and testing program.

**Facility-Based**

We consider the term “facility-based” to mean the emergency preparedness program is specific to the facility. It includes but is not limited to hazards specific to a facility based on its geographic location; dependent patient/resident/client and community population, facility type, and potential surrounding community assets, i.e., rural area versus a large metropolitan area.

**Full-Scale Exercise**

A full scale exercise is an operations-based exercise that typically involves multiple agencies, jurisdictions, and disciplines performing functional (for example, joint field office, emergency operation centers, etc.) and integration of operational elements involved in the response to a disaster event, i.e., “boots on the ground” response activities (for example, hospital staff treating mock patients).

**Risk Assessment**

The term “risk assessment” describes a process facilities use to assess and document potential hazards that are likely to impact their geographical region, community, facility, and patient population and identify gaps and challenges that should be considered and addressed in developing the emergency preparedness program. The term risk assessment is meant to be comprehensive and may include a variety of methods to assess and document potential hazards and their impacts. The health care industry has also referred to risk assessments as a hazard vulnerability assessment or analysis (HVA) as a type of risk assessment commonly used in the health care industry.

**Staff**

The term "staff" refers to all individuals that are employed directly by a facility. The phrase "individuals providing services under arrangement" means services furnished under arrangement that are subject to a written contract conforming with the requirements specified in section 1861(w) of the Act.

**Table-top Exercise (TTX)**

A tabletop exercise involves key personnel discussing simulated scenarios in an informal setting. TTXs can be used to assess plans, policies, and procedures. A tabletop exercise is a discussion-based exercise that involves senior staff, elected or appointed officials, and other key decision-making personnel in a group discussion centered on a hypothetical scenario. TTXs can be used to assess plans, policies, and procedures without deploying resources.
ACRONYMS

AAR/IP: After Action Report/Improvement Plan
ASC: Ambulatory Surgical Center
ASPR: Assistant Secretary for Preparedness and Response
CAH: Critical Access Hospital
CDC: Centers for Disease Control and Prevention
CfCs: Conditions for Coverage and Conditions for Certification
CMHC: Community Mental Health Center
CMS: Centers for Medicare & Medicaid Services
CoPs: Conditions of Participation
CORF: Comprehensive Outpatient Rehabilitation Facilities
DHS: Department of Homeland Security
DHHS: Department of Health and Human Services
DSA: Donation Service Area
EOP: Emergency Operations Plans
EMP: Emergency Management Plan
EP: Emergency Preparedness
ESAR–VHP: Emergency System for Advance Registration of Volunteer Health Professionals
ESF: Emergency Support Function
ESRD: End-Stage Renal Disease
FEMA: Federal Emergency Management Agency
FQHC: Federally Qualified Health Center
HHA: Home Health Agencies
HPP: Hospital Preparedness Program
HRSA: Health Resources and Services Administration
HSEEP: Homeland Security Exercise and Evaluation Program
HVA: Hazard Vulnerability Analysis or Assessment
ICFs/IID: Intermediate Care Facilities for Individuals with Intellectual Disabilities
LPHA: Local Public Health Agencies
LSC: Life Safety Code
LTC: Long-Term Care
NFs: Nursing Facilities
NFPA: National Fire Protection Association
NIMS: National Incident Management System
OPO: Organ Procurement Organization
PACE: Program for the All-Inclusive Care for the Elderly
PHEP: Public Health Emergency Preparedness
PRTF: Psychiatric Residential Treatment Facilities
RNHCIs: Religious Nonmedical Health Care Institutions
RHC: Rural Health Clinic
SNF: Skilled Nursing Facility
TJC: The Joint Commission
TRACIE: Technical Resources, Assistance Center, and Information Exchange
TTX: Tabletop Exercise
§ 418.113 Condition of participation: Emergency preparedness.

The hospice must comply with all applicable Federal, State, and local emergency preparedness requirements. The hospice must establish and maintain an emergency preparedness program that meets the requirements of this section. The emergency preparedness program must include, but not be limited to, the following elements:

(a) Emergency plan. The hospice must develop and maintain an emergency preparedness plan that must be reviewed, and updated at least annually. The plan must do the following:

1. Be based on and include a documented, facility-based and community-based risk assessment, utilizing an all-hazards approach.
2. Include strategies for addressing emergency events identified by the risk assessment, including the management of the consequences of power failures, natural disasters, and other emergencies that would affect the hospice’s ability to provide care.
3. Address patient population, including, but not limited to, the type of services the hospice has the ability to provide in an emergency; and continuity of operations, including delegations of authority and succession plans.
4. Include a process for cooperation and collaboration with local, tribal, regional, State, or Federal emergency preparedness officials’ efforts to maintain an integrated response during a disaster or emergency situation, including documentation of the hospice’s efforts to contact such officials and, when applicable, of its participation in collaborative and cooperative planning efforts.

(b) Policies and procedures. The hospice must develop and implement emergency preparedness policies and procedures, based on the emergency plan set forth in paragraph (a) of this section, risk assessment at paragraph (a)(1) of this section, and the communication plan at paragraph (c) of this section. The policies and procedures must be reviewed and updated at least annually. At a minimum, the policies and procedures must address the following:

1. Procedures to follow up with on duty staff and patients to determine services that are needed, in the event that there is an interruption in services during or due to an emergency. The hospice must inform State and local officials of any on-duty staff or patients that they are unable to contact.
2. Procedures to inform State and local officials about hospice patients in need of evacuation from their residences at any time due to an emergency situation based on the patient’s medical and psychiatric condition and home environment.
3. A system of medical documentation that preserves patient information, protects confidentiality of patient information, and secures and maintains the availability of records.
4. The use of hospice employees in an emergency and other emergency staffing strategies, including the process and role for integration of State and Federally designated health care professionals to address surge needs during an emergency.
5. The development of arrangements with other hospices and other providers to receive patients in the event of limitations or cessation of operations to maintain the continuity of services to hospice patients.
6. The following are additional requirements for hospice-operated inpatient care facilities only. The policies and procedures must address the following:
(i) A means to shelter in place for patients, hospice employees who remain in the hospice.
(ii) Safe evacuation from the hospice, which includes consideration of care and treatment needs of evacuees; staff responsibilities; transportation; identification of evacuation location(s) and primary and alternate means of communication with external sources of assistance.
(iii) The provision of subsistence needs for hospice employees and patients, whether they evacuate or shelter in place, include, but are not limited to the following:
   (A) Food, water, medical, and pharmaceutical supplies.
   (B) Alternate sources of energy to maintain the following:
      (1) Temperatures to protect patient health and safety and for the safe and sanitary storage of provisions.
      (2) Emergency lighting.
      (3) Fire detection, extinguishing, and alarm systems.
      (4) Sewage and waste disposal.
(iv) The role of the hospice under a waiver declared by the Secretary, in accordance with section 1135 of the Act, in the provision of care and treatment at an alternate care site identified by emergency management officials.
(v) A system to track the location of hospice employees’ on-duty and sheltered patients in the hospice’s care during an emergency. If the on-duty employees or sheltered patients are relocated during the emergency, the hospice must document the specific name and location of the receiving facility or other location.

(c) Communication plan. The hospice must develop and maintain an emergency preparedness communication plan that complies with Federal, State, and local laws and must be reviewed and updated at least annually. The communication plan must include all of the following:
   (1) Names and contact information for the following:
      (i) Hospice employees.
      (ii) Entities providing services under arrangement.
      (iii) Patients’ physicians.
      (iv) Other hospices.
   (2) Contact information for the following:
      (i) Federal, State, tribal, regional, and local emergency preparedness staff.
      (ii) Other sources of assistance.
   (3) Primary and alternate means for communicating with the following:
      (i) Hospice’s employees.
      (ii) Federal, State, tribal, regional, and local emergency management agencies.
   (4) A method for sharing information and medical documentation for patients under the hospice’s care, as necessary, with other health care providers to maintain the continuity of care.
   (5) A means, in the event of an evacuation, to release patient information as permitted under 45 CFR 164.510(b)(1)(ii).
   (6) A means of providing information about the general condition and location of patients under the facility’s care as permitted under 45 CFR 164.510(b)(4).
   (7) A means of providing information about the hospice’s inpatient occupancy, needs, and its ability to provide assistance, to the authority having jurisdiction, the Incident Command Center, or designee.

(d) Training and testing. The hospice must develop and maintain an emergency preparedness training and testing program that is based on the emergency plan set forth in paragraph (a) of this section, risk assessment at paragraph (a)(1) of this section, policies and procedures at paragraph (b) of this section, and the communication plan at paragraph (c) of this section. The training and testing program must be reviewed and updated at least annually.
   (1) Training program. The hospice must do all of the following:
      (i) Initial training in emergency preparedness policies and procedures to all new and existing hospice employees, and individuals providing services under arrangement, consistent with their expected roles.
(ii) Demonstrate staff knowledge of emergency procedures.
(iii) Provide emergency preparedness training at least annually.
(iv) Periodically review and rehearse its emergency preparedness plan with hospice employees (including nonemployee staff), with special emphasis placed on carrying out the procedures necessary to protect patients and others.
(v) Maintain documentation of all emergency preparedness training.

(2) Testing. The hospice must conduct exercises to test the emergency plan at least annually. The hospice must do the following:
(i) Participate in a full-scale exercise that is community-based or when a community-based exercise is not accessible, an individual, facility-based. If the hospice experiences an actual natural or man-made emergency that requires activation of the emergency plan, the hospice is exempt from engaging in a community-based or individual, facility-based full-scale exercise for 1 year following the onset of the actual event.
(ii) Conduct an additional exercise that may include, but is not limited to the following:
   (A) A second full-scale exercise that is community-based or individual, facility based.
   (B) A tabletop exercise that includes a group discussion led by a facilitator, using a narrated, clinically-relevant emergency scenario, and a set of problem statements, directed messages, or prepared questions designed to challenge an emergency plan.
(iii) Analyze the hospice’s response to and maintain documentation of all drills, tabletop exercises, and emergency events, and revise the hospice’s emergency plan, as needed.

(e) Integrated health care systems. If a hospice is part of a health care system consisting of multiple separately certified health care facilities that elects to have a unified and integrated emergency preparedness program, the hospice may choose to participate in the health care system’s coordinated emergency preparedness program. If elected, the unified and integrated emergency preparedness program must do the following:
(1) Demonstrate that each separately certified facility within the system actively participated in the development of the unified and integrated emergency preparedness program.
(2) Be developed and maintained in a manner that takes into account each separately certified facility’s unique circumstances, patient populations, and services offered.
(3) Demonstrate that each separately certified facility is capable of actively using the unified and integrated emergency preparedness program and is in compliance with the program.
(4) Include a unified and integrated emergency plan that meets the requirements of paragraphs (a)(2), (3), and (4) of this section. The unified and integrated emergency plan must also be based on and include the following:
   (i) A documented community-based risk assessment, utilizing an all-hazards approach.
   (ii) A documented individual facility based risk assessment for each separately certified facility within the health system, utilizing an all-hazards approach.
(5) Include integrated policies and procedures that meet the requirements set forth in paragraph (b) of this section, a coordinated communication plan and training and testing programs that meet the requirements of paragraphs (c) and (d) of this section, respectively.
Appendix B: Emergency Preparedness Regulations Crosswalk

This crosswalk was developed by the Yale New Haven Health System Center for Emergency Preparedness and Disaster Response. This crosswalk is intended to provide a high level reference to standards provided by accrediting organizations as of October 2016. This crosswalk does not reflect standards that may have been updated since then. This crosswalk is not intended to be a comprehensive interpretation of the regulation, but a reference guide.
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<tbody>
<tr>
<td>October 2016</td>
<td>418.113</td>
<td>December 1, 2016</td>
<td>June 30, 2014</td>
<td>2017</td>
<td>2016</td>
<td>2005</td>
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<tr>
<td>Require both an emergency preparedness program and an emergency preparedness plan</td>
<td>418.113</td>
<td>Standard HSP7-4A: For hospice inpatient facilities Standard HSP7-4A.01 Standard HSP5-5A: (Community)</td>
<td>EM.02.01.01 – General Requirements</td>
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<td>Emergency Plan</td>
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<td>Comply with all applicable federal, state, and local emergency preparedness requirements. The emergency plan must be reviewed and updated annually.</td>
<td>418.113</td>
<td>(a) Standard HSP7-4A.01</td>
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<td>12.2.3.3</td>
<td>12.4.1.2</td>
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<tr>
<td>The emergency plan must be based on and include a documented facility-based and community-based risk assessment utilizing an all-hazards approach.</td>
<td>418.113</td>
<td>(a) 1 Standard HSP7-4A.01</td>
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<td>12.4.2</td>
<td>12.5.3.1</td>
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<td>The emergency plan includes strategies for addressing emergency events identified by the risk assessment including the management of the consequences of power failures, natural disasters, and other emergencies that would affect the ability to provide care.</td>
<td>418.113</td>
<td>(a) 2 Standard HSP7-4A.01</td>
<td></td>
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<td>5.1.5</td>
<td>12.5.3.2</td>
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<td>The emergency plan must address the patient population including but not limited to, persons at risk, the types of services that the facility would be able to provide in an emergency; continuity of operations, including delegations of authority and succession plans.</td>
<td>418.113</td>
<td>(a) 3 Standard HSP7-4A.01</td>
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<td>5.2.2.2</td>
<td>12.5.3.3</td>
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<tr>
<td>Have a process for ensuring cooperation and collaboration with local, tribal, regional, state, or federal emergency preparedness officials' efforts to maintain an integrated response during a disaster or emergency situation, including documentation of the facility efforts to contact such officials and, when applicable, its participation in collaborative and cooperative planning efforts</td>
<td>418.113</td>
<td>(a) 4 Standard HSP7-4A.01</td>
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<td>12.2.2.3</td>
<td>12.5.3.1.3 (1)</td>
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<td>Policies and Procedures</td>
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<tr>
<td>Develop and implement emergency preparedness policies and procedures based on the emergency plan and communications plan. The policies and procedures must be reviewed and updated at least annually.</td>
<td>418.113</td>
<td>(b)</td>
<td></td>
<td></td>
<td>12.5.3.5</td>
<td>12.5.3.6.1</td>
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<tr>
<td>Procedures to follow up on-duty staff and patients to determine services that are needed, in the event that there is an interruption in services during or due to an emergency. Inform State and local officials of any on-duty staff or patients that they are on unable to contact.</td>
<td>418.113</td>
<td>(b) 1 Standard HSP7-4A.01</td>
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<td>12.5.3.6.1</td>
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<td>Procedures to inform state and local officials about hospice patients in need of evacuation from their residences at any time due to an emergency situation based on the patient's medical and psychiatric condition and home environment</td>
<td>418.113</td>
<td>(b) 2 Standard HSP7-4A.01</td>
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<td>12.5.3.6.4 (9)</td>
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<td>Inpatient only: Develops a system to track the location of on-duty staff and sheltered patients in the facility’s care during an emergency. If on-duty staff or sheltered patients are relocated during the emergency the hospice must document the specific name and location of the receiving facility or other location</td>
<td>418.113 (b) 6 (v)</td>
<td>Standard: HII.8r1</td>
<td>EM.02.02.11 (EP 3) Patients</td>
<td></td>
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<td>12.5.3.3.6.4 (9)</td>
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<tr>
<td>Inpatient only: The provision of subsistence needs for staff and patients whether they evacuate or shelter in place including but not limited to (A) food, water, medical and pharmaceutical supplies; (B) alternate sources of energy to maintain: (1) temperatures to protect patient health and safety and for the safe and sanitary storage of provisions; (2) emergency lighting; (3) fire detection, extinguishing and alarm systems; (4) sewage and waste disposal.</td>
<td>418.113 (b) 6 (iii)</td>
<td>Standard: HII.8e Standard: HII.8h3d Standard: HII.8h3e Standard: HII.8h6</td>
<td>EM.02.02.09 (EM 1, 9) Utilities EM.02.02.03 Resources and Assets EC.02.05.01 (EP 15, 19) Utilities LS.01.01.01 Statement of Conditions LS.02.01.10 General Building Requirements EC.02.03.05 Fire Safety EC.02.05.03 Utilities</td>
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<td>12.5.3.3.6.2 12.5.3.3.6.4 (7) (8) 12.5.3.3.6.5 12.5.3.3.6.6</td>
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<td>Inpatient only: Have policies and procedures in place to ensure the safe evacuation from the facility, which includes consideration of care and treatment needs of evacuees; staff responsibilities; transportation; identification of evacuation locations; and primary and alternate means of communication with external sources of assistance.</td>
<td>418.113 (b) 6 (ii)</td>
<td>Standard: HII.8r1b Standard: HII.8r1c</td>
<td>EM.02.02.11 (EP 3) Patients</td>
<td></td>
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<td>12.5.3.3.6.1 (3) (4) 12.5.3.3.6.2 (7) 12.5.3.3.6.4 (1) (6) (7) (8) (9) 12.5.3.3.6.8</td>
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<tr>
<td>Inpatient only: Have a means to shelter in place for patients, staff, and volunteers who remain in the facility.</td>
<td>418.113 (b) 6 (i)</td>
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<td>12.5.3.3.3 12.5.3.3.6</td>
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<td>Have a system of medical documentation that preserves patient information, protects the confidentiality of patient information and secures and maintains availability of records</td>
<td>418.113 (b) 3</td>
<td>Standard: HSP2-5A Standard: CI.5h6 Standard: CI.5a</td>
<td>IM.01.01.03 - Planning for Management of Information IM.02.01.01 - Protecting the Privacy of Health Information IM.02.01.03 - Protecting the Privacy of Health Information IM.02.02.03 - Capturing, Storing and Retrieving Data</td>
<td></td>
<td>4.7.2</td>
<td>12.5.3.3.6.1 (4)</td>
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<td>Have policies and procedures in place to address the use of volunteers in an emergency and other emergency staffing strategies, including the process and role for integration of state or federally designated health care professionals to address surge needs during an emergency</td>
<td>418.113 (b) 4</td>
<td>Standard: CI.3b Standard: HII.8r1g Note—does not include integration of state/federal professionals. Addresses staffing</td>
<td>EM.02.02.07 (EP 9) Staff</td>
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<td>6.9.1.2 12.5.3.4.5</td>
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<td>The development of arrangements with other hospices and providers to receive patients in the event of limitations or cessation of operations to maintain the continuity of services to hospice patients.</td>
<td>418.113 (b) 5</td>
<td>Standard: HII.8r1f</td>
<td>LD.04.03.09 - Meeting Patient Needs</td>
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<td>6.9.1.2</td>
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<td>Inpatient only: Policies and Procedures to address the role of the hospice under a waiver declared by the Secretary, in accordance with section 1135 of the Act, for the provision of care and treatment at an alternative care site (ACS) identified by emergency management officials</td>
<td>418.113 (b) 6 (iv)</td>
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<td>Be required to develop and maintain an emergency preparedness communication plan that complies with local, state, and federal law and required to review and update the communication plan at least annually</td>
<td>418.113 (c)</td>
<td>Standard HSP7-4A.01</td>
<td>H11.8r1a</td>
<td>EM.02.02.01 (All EPs) General Requirements</td>
<td>6.4</td>
<td>12.5.3.3.6.1</td>
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<tr>
<td>As part of its communication plan include in plan names and contact information for staff; entities providing services under arrangement; patients’ physicians; and other hospices.</td>
<td>418.113 (c) 1</td>
<td>Standard HSP7-4A.01</td>
<td></td>
<td>EM.02.02.01 (EP 1) General Requirements</td>
<td>6.4.1</td>
<td>12.5.3.3.6.1</td>
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<td>Require contact information for federal, state, tribal, regional, or local emergency preparedness staff and other sources of assistance</td>
<td>418.113 (c) 2</td>
<td></td>
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<td>EM.02.02.01 General Requirements</td>
<td>6.4.1</td>
<td>12.5.3.3.6.1</td>
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<tr>
<td>Include primary and alternate means for communicating with hospice staff and federal, state, tribal, regional, and local emergency management agencies</td>
<td>418.113 (c) 3</td>
<td></td>
<td></td>
<td>EM.02.02.01 (EP 14) General Requirements IM.01.01.03 Planning for Management of Information</td>
<td>6.4.1</td>
<td>12.5.3.3.6.1</td>
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<td>Include a method for sharing information and medical documentation for patients under the hospice’s care, as necessary, with other health care providers to maintain continuity of care</td>
<td>418.113 (c) 4</td>
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<td>EM.02.02.11 (EP 1) Patients LD.03.04.01 Communication IM.02.02.03 (EP 3) Capturing, Storing and Retrieving Data</td>
<td></td>
<td>12.5.3.3.6.1 (4)</td>
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<td>Have a means, in the event of an evacuation, to release patient information as permitted under 45 CFR 164.510</td>
<td>418.113 (c) 5</td>
<td>Standard: HSP2-5A</td>
<td>Standard: Cl.5h6 Standard: Cl.5a Standard: H11.8r1e</td>
<td>IM.01.01.03 Planning for Management of Information IM.02.01.01 Protecting the Privacy of Health Information IM.02.01.03 Protecting the Privacy of Health Information IM.02.02.03 Capturing, Storing and Retrieving Data</td>
<td>6.4.1</td>
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<td>Have a means of providing information about the general condition and location of patients under the facility’s care, as permitted under 45 CFR 164.510(b)(4)</td>
<td>418.113 (c) 6</td>
<td>Standard: H11.8r1e</td>
<td></td>
<td>EM.02.02.01 (EP 5) Communications EM.02.02.11 (EP 1) Patients LD.03.04.01 Communication</td>
<td>6.4.1</td>
<td>12.5.3.3.6.1 (4)</td>
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<td>Have a means of providing information about the hospice’s occupancy, needs, and its ability to provide assistance, to the authority having jurisdiction or the Incident Command Center, or designee</td>
<td>418.113 (c) 7</td>
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<td><strong>Training and Testing</strong></td>
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<td>Develop and maintain an emergency preparedness training and testing program based on the emergency plan, risk assessment, policies and procedures, and communication plan. The training and testing program must be reviewed and updated at least annually.</td>
<td>418.113 (d)</td>
<td>Standard HSP7-4A.01</td>
<td>Standard: H11.8r2 (inpatient) Standard: H11.11c</td>
<td>EM.03.01.03 - Evaluation</td>
<td>7.1</td>
<td>12.3.3.10</td>
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<td>Provide initial training in emergency preparedness policies and procedures to all new and existing employees and individuals providing services under arrangement consistent with their expected roles. Provide this training annually and maintain documentation of all emergency preparedness training along with demonstration of staff knowledge of emergency procedures and periodically review and rehearse the emergency preparedness plan with hospice employees (including nonemployee staff) with special emphasis placed on carrying out the procedures necessary to protect patients and others.</td>
<td>418.113 (d) 1</td>
<td>Standard HSP4-4A Standard: HSP4-6B</td>
<td>Standard: H11.1d2i Standard: H11.1n9</td>
<td>EM.02.02.07 Staff HR.01.05.03 (EP 2) Training and Education HR.01.05.01 Training and Education</td>
<td>7.1</td>
<td>12.3.3.10</td>
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<td>Conduct exercises to test the emergency plan at least annually</td>
<td>418.113 (d) 2</td>
<td>Standard HSP7-4A</td>
<td>Standard: HII.8r2 (inpatient)</td>
<td>EM.03.01.03 Evaluation</td>
<td>8.1.1 8.5.1</td>
<td>12.3.3.10</td>
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<td>Participate in a full scale exercise that is community-based or when community-based exercise is not available, individual facility-based</td>
<td>418.113 (d) 2 (i)</td>
<td></td>
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<td>EM.03.01.03 (EP 1, 5) Evaluation</td>
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<td>12.3.3.10</td>
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<td>If the facility experiences an actual natural or manmade emergency that requires activation of the emergency plan, the facility is exempt from engaging in a community-based or individual facility-based full-scale exercise for one year following the onset of the actual event</td>
<td>418.113 (d) 2 (i)</td>
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<td>EM.03.01.03 (EP 1) Evaluation</td>
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<td>12.3.3.10</td>
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<td>Conduct a second exercise that may include but is not limited to a second full-scale exercise that is individual facility-based; a tabletop exercise that includes a group discussion led by a facilitator using a narrated, clinically relevant emergency scenario and a set of problem statements, directed messages, or prepared questions designed to challenge the emergency plan</td>
<td>418.113 (d) 2 (ii)</td>
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<td>12.3.3.10</td>
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<td>Analyze the response to and maintain documentation of all drills, tabletop exercises, and emergency events and revise the facility emergency plan as needed</td>
<td>418.113 (d) 2 (iii)</td>
<td></td>
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<td>EM.03.01.03 (EP 13, 14, 16) Evaluation</td>
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**Integrated Healthcare Systems**

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<td>If the facility is part of a health care system consisting of multiple separately certified health care facilities that elects to have a unified and integrated emergency preparedness program, the facility may choose to participate in such a program</td>
<td>418.113 (e)</td>
</tr>
<tr>
<td>Demonstrate that each separately certified facility within the system actively participated in the development of the unified and integrated emergency preparedness program</td>
<td>418.113 (e) 1</td>
</tr>
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<td>The unified and integrated emergency preparedness program must be developed and maintained in a manner that takes into account each separately certified facility's unique circumstances, patient populations, and services offered</td>
<td>418.113 (e) 2</td>
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<td>Demonstrate that each separately certified facility is capable of actively using the unified and integrated emergency preparedness program and is in compliance</td>
<td>418.113 (e) 3</td>
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<tr>
<td>Include a unified and integrated emergency plan that meets all standards of paragraphs (a) (2), (3), and (4) of this section</td>
<td>418.113 (e) 4</td>
</tr>
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<td>The plan must be based on a community risk assessment using an all-hazards approach with each separately certified facility within the health system having a documented individual facility-based risk assessment</td>
<td>418.113 (e) 4 (i-ii)</td>
</tr>
<tr>
<td>Include integrated policies and procedures that meet the requirements set forth in paragraph (b) of this section, a coordinated communication plan and training and testing programs that meet the requirements of paragraphs (c) and (d) of this section, respectively</td>
<td>418.113 (e) 5</td>
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